

COUNCIL CABINET
10 April 2019



Report sponsor: Andy Smith, Strategic Director
– People Services
Report author: Diane Whitehead, Head of
School Organisation and
Provision

ITEM 8

Schools Capital Programme 2019/2020

Purpose

- 1.1 The Council is currently awaiting notification from the Department for Education (DfE) for our confirmed School Condition maintenance allocations for 2019-20.
- 1.2 In order to commence scheme development, and to complete essential work during the school summer holiday period, early approval of schemes is necessary. It is therefore proposed to seek scheme approval in principle, based on indicative allocations of £1.67m. A full breakdown of the indicative Schools capital programme funding for 2019/20 is set out within Appendix 1. The proposed Schools capital programme schemes for 2019/20, including proposed individual school condition maintenance projects, are outlined in Appendix 2. As set out in paragraph 8.3, contracts will not be awarded until final allocations have been confirmed by the DfE.
- 1.3 The proposal is for funding to be prioritised to deal with essential school condition and maintenance issues across the schools estate. An on-going programme of work is required in school premises to deal with essential condition and health and safety issues to ensure that school buildings remain safe and open.
- 1.4 The DfE have previously announced Basic Need capital allocations (for school place planning) for 2019/20-2020/21 in relation to the Council's statutory duty to ensure sufficient school places. The Council has a remaining allocation of £7,151,959. Very careful consideration is being given to the allocation of the remaining funding and proposed projects will be reported to Council Cabinet for consideration and approval.
- 1.5 The DfE have previously announced new Special Provision funding for improvements to mainstream or special schools for pupils with Education, Health and Care (EHC) plans. The Council has a remaining allocation of £575,921. Very careful consideration is being given to the allocation of the remaining funding, in consultation with schools, and priority projects will be developed and reported to Council Cabinet for consideration and approval.
- 1.6 Derby is also expected to be allocated an additional £90,000 for capital schemes in Voluntary Aided schools as set out in Appendix 3. This funding is ring-fenced for VA schools and the Council is required to co-ordinate the allocation with the Church of England diocese.
- 1.7 This report seeks Council Cabinet approval for the Schools Capital Programme

2019/20 as set out within Appendix 2, Appendix 3 and Appendix 4.

Recommendation(s)

- 2.1 To approve, subject to recommendation 2.3 below, the Schools Capital Programme priority schemes for 2019/20 as outlined in Appendix 2 and Appendix 3.
- 2.2 To approve, subject to recommendation 2.3 below, scheme commencement, subject to final allocations being confirmed by the DfE as set out in paragraph 8.3, and the amendment of the approved 2019/20-2020/21 capital programme with the proposed scheme allocations.
- 2.3 To note that the final allocations will be reported to Cabinet once confirmed by the Department for Education (DfE), and any adjustments necessary in line with recommendations 2.1 and 2.2, should there be a variation from the indicative allocation of £1.67m.

Reason(s)

- 3.1 An on-going programme of work is required in school premises to deal with essential condition and health and safety issues, across the schools estate, to ensure that school buildings remain safe and open. In order to complete as much work as possible during the school summer holiday period, early approval of schemes is necessary.
- 3.2 In accordance with Financial Procedure Rules, amendments to the Council's capital programme are required to be reported to Cabinet.

Supporting information

- 4.1 Capital investment across the schools estate in Derby is essential to address maintenance and condition issues. There remains a significant backlog of condition issues across the schools estate, which is in excess of £17m for priority works. This condition backlog only covers building condition issues and excludes costs associated with betterment (unless required under Building Regulations), asbestos identification/removal, work identified as a result of fire risk assessments or any water hygiene remedial work.
- 4.2 The Council's Capital Programme Budget for 2019/20 to 2021/22 was approved by the Council, on 27 February 2019, based on indicative DfE allocations for future years funding. At the time of reporting, the Schools capital programme was estimated to be £41.44m for 2019/20 to 2021/22. The indicative Condition funding for 2019/20 is yet to be confirmed by the Department for Education (DfE), but this is expected to be approximately £1,670,000.
- 4.3 **Schools Maintenance Capital Programme**
It is expected that Derby will be allocated around £1,670,000 in School Condition

maintenance funding for 2019/20, together with an estimated £90,000 for Voluntary Aided Schools. The Council is currently still awaiting final confirmation of allocations from the DfE for 2019/20.

- 4.4 In order to commence scheme development, and to complete essential work during the school summer holiday period, early approval of schemes is necessary. Once confirmed, final capital allocations will be reported to Cabinet and the Schools Capital Programme 2019/20 will be updated accordingly.

A full breakdown of indicative Schools Capital Programme Funding for 2019/20 is set out within Appendix 1.

- 4.5 School capital projects for 2019/20 have been prioritised for those schools with the highest level of need, to ensure that buildings are safe by addressing urgent health and safety issues and dealing with buildings at risk issues. The priority condition schemes for 2019/20 primarily fall into one of the following four categories:

- Window replacement works;
- Electrical upgrades and replacements;
- Fire precaution work;
- Roof works;
- Mechanical projects (boiler replacements).

The proposed priority school condition projects for 2019/20 are shown in Appendix 2, including details of the proposed work and budget estimates. These budget estimates are subject to a detailed feasibility, design development and procurement process.

- 4.6 There are a range of major projects proposed within the Schools Capital Programme 2019/20, detailed in Appendix 2, to address high priority maintenance and condition issues across the schools estate. For example, major schemes are proposed at Ravensdale Infant School (£430,000), Brackensdale Primary School (£285,000), Dale Primary School (£250,000), Littleover Community School (£200,000) and Rosehill Primary School (£175,000). Further summary information on some of the major proposed schemes is set out below.

4.7 **Ravensdale Infant School**

A £430,000 scheme is proposed at Ravensdale Infant School to replace old, obsolete boilers along with heating pumps and phase one of a rewire programme. Works will include a new fire alarm system with automatic fire detection and emergency lighting. The replacement boilers will provide improved energy saving and fuel efficiency standards.

4.8 **Brackensdale Primary School**

The proposed scheme at Brackensdale Primary School is to prepare and reroof the current two storey classroom and corridor building as the current roofing is failing creating a risk of water ingress. The works will provide a new insulated roof covering, meeting current building regulations and improve the energy efficiency of the school. The proposed budget is £285,000.

4.9 **Dale Primary School**

The proposed scheme at Dale Primary School has a budget of £250,000. The scheme is to replace a number of failing old sash timber, single glazed windows to the south and west playground elevations. The works will provide improved ventilation to the classrooms and help prevent the solar gain currently effecting teaching areas during hot periods. The new windows will be powder coated aluminium double glazed solar reflective units to meet current building regulations in relation to thermal and ventilation performance.

4.10 **Littleover Community School**

The proposed Littleover Community School scheme has a budget of £200,000. Initial priority works centre around phase two of Fire Safety Works and include new fire door sets to A Block, fire exit doors and frames to the schools main hall, fire compartmentation and fire precaution work to various areas of the school, including the boiler room in the sports block, along with new corridor fire doors. The scheme is currently being finalised in close consultation with the school, and may include further priority window replacement, subject to school agreement and contributions.

4.11 **Rosehill Primary School**

The proposed scheme at Rosehill primary School has a budget of £175,000. Proposed works include fire protection of the server area by enclosing the server room and adding ventilation to ensure a safe temperature is maintained and improving access. The works also include replacing the remaining single glazed rotten timber windows and fire exit doors with new powder coated aluminium double glazed windows and doors. The project will also include the replacement of the existing leaking and corroded cast iron gutters and rainwater pipes and replace with new powder coated aluminium gutters and rainwater pipes.

4.12 **Basic Need Programme – Additional School Places**

The DfE has confirmed final basic need capital allocations for school place planning for 2019/20. Following previous prioritisation of projects by Council Cabinet, Derby City Council has a remaining allocation of £7,151,959, as set out in Appendix 4. Very careful consideration is being given to the allocation of the remaining funding, and priority projects will be developed in due course and reported to Council Cabinet for consideration and approval.

4.13 **Cathedral School**

The new Cathedral Free School is currently operating from a temporary site. The DfE have now acquired a permanent site and are in the process of obtaining planning permission for the new buildings. The Council has previously approved additional funding for additional secondary school places at the Cathedral school to meet the Council's statutory duty to provide sufficient schools places.

4.15 **Hackwood Farm Primary School**

Construction work is currently underway at the new school in Mickleover funded by S1060 funding from housing developments. The school is due to open in September 2019 and the DfE have approved the new Free School sponsor for the school.

4.16 **Locally Co-ordinated Voluntary Aided Programme (LCVAP)**

Derby is also expected to receive an allocation of £90,000 for the Local Authority Co-ordinated Voluntary Aided Programme (LCVAP) for 2019/20. This funding is ring-fenced for capital schemes at Voluntary Aided schools. The Council is required to co-ordinate allocation of LCVAP funding with the Church of England Diocese. All funding is allocated directly to the schools/diocese from the DfE.

The initial proposed priority schemes are set out in Appendix 4, with consideration currently being given to further priority schemes. The individual schools are responsible for completing these projects in conjunction with their diocese. LCVAP projects are funded at 90% levels with a requirement for school governing bodies to make a contribution of 10%.

4.17 **Special Provision Fund**

DfE Special Provision Fund is allocated in a three-year programme running from 2018/19 to 2020/21. Derby was originally allocated a total of £825,487. This is phased equally, with £275,162 in each of the three years running from 2018/19 to 2020/21. Council cabinet has previously approved the allocation of this initial allocation to schemes at The Bemrose School and St Clare's Special School, as set out in Appendix 4. The DfE have allocated an additional £575,921 in Special Provision capital funding. Very careful consideration is currently being given to priority schemes in consultation with schools and the SEND Strategic Board, which will be reported to Cabinet for consideration and approval to commence feasibility studies.

4.18 **Schools Devolved Formula Capital**

The DfE is also still to confirm school Devolved Formula Capital funding for individual schools. This funding is to be used by schools on maintenance and condition projects. This is a small funding stream based on a formulaic allocation of £4,000 per school, and a small per pupil element. Schools prioritise funding in line with the Council's School Asset Management Plan.

It is anticipated that Derby will be allocated £400,000 for Community, Foundation and Voluntary Controlled schools in 2019/20. In addition, Voluntary Aided schools are expected to be allocated £30,000.

4.19 **Priority School Building Programme 2**

Following the success of the Council's bid for the PSBP1 programme for the highest priority schools, the DfE announced in February 2015 that the Council was successful with a further two bids. These bids were for Bemrose School and Cavendish Close Infant School. The PSBP2 is being delivered centrally and managed by the DfE.

4.20 **The Bemrose School – new classroom block and refurbishment of the main teaching block:**

The DfE have now completed the new classroom block, which opened for students in November 2018. The refurbishment of the main teaching block has now begun and is

due to be completed in September 2020.

4.21 **Cavendish Close Infant School** – replacement of both existing school blocks to build a new school:

The school moved into the new building at the end of February 2019. The DfE are now currently progressing the demolition of the old school blocks and some external landscaping works.

Public/stakeholder engagement

- 5.1 The Council have developed the priority projects set out here in conjunction with the schools.

Other options

- 6.1 The available capital funding has been prioritised in line with the School Asset Management Plan to deal with the most urgent condition and health and safety issues.

Financial and value for money issues

- 7.1 The Council's school condition maintenance allocation for 2019/20 is expected to be approximately £1,670,000. In addition to this, it is expected that £90,000 will be allocated for the LCVAP programme for Voluntary Aided (VA) schools. The schools Devolved Formula Capital allocation is expected to be £400,000, with an additional allocation of £30,000 expected for Devolved Formula Capital for VA schools. Appendix 1 outlines the overall anticipated funding for the Schools Capital Programme for 2019/20 to be invested across the schools estate. Appendix 2 and 3 outline the proposed school projects. A further update will be reported once the allocations are confirmed, and the Council Capital Programme will be updated accordingly.
- 7.2 All School Capital Programme schemes will be procured in line with the Council's Contract Procedure Rules.

Legal implications

- 8.1 If any works require planning permission approvals, these will be sought prior to works commencing. Where there is an impact on School Playing Fields being able to provide team game playing field pitches, the Council will consult with Sport England.
- 8.2 The Equality Act 2010 places a duty on all schools and Local Authorities to plan to increase over time the accessibility of schools for disabled pupils.

- 8.3 In principle scheme approval is being sought ahead of notification of final funding allocations being confirmed; the Council will proceed to develop schemes but will not sign contracts that create financial commitments of the indicative allocation, in respect of these schemes, until confirmation of funding allocations is received from the DfE. Until the final allocations are confirmed, only financial commitments will be made which can be funded from existing confirmed capital allocations.

Other significant implications

9.1 Equalities Impact

The Council aims to take reasonable steps to remove, alter or provide reasonable means of avoiding physical features that make it impossible or unreasonably difficult for disabled people. Where appropriate, schemes will take account of any accessibility requirements.

9.2 Health and Safety

The priority projects are important for Health and Safety reasons and to conform to Building and Workplace Regulations 1992. Health and Safety procedures will be followed in delivering schemes.

9.3 Environmental Sustainability

All school capital programme schemes will be carried out in line with the latest Building Regulations on environmental performance.

9.4 Property and Asset Management

An on-going programme of work is required in school premises to deal with essential condition and health and safety issues to ensure that school buildings remain safe and open. The available funding has been prioritised in line with the key priorities set out in the Schools Asset Management Plan. The Schools Asset Management Plan is developed in line with the Council's Property and Asset Management Plan.

9.5 Risk Management and Safeguarding

The priority projects will reduce the risk of future school closures due to structural, mechanical or electrical failures. It should be noted that that the overall school condition backlog exceeds the funding available, therefore schemes are prioritised where there is greatest risk of school closure in order to ensure schools remain safe and open. Where it has not been possible to prioritise schemes, mitigation plans will be developed in consultation with schools.

- 9.6 All projects will be managed and monitored in line with the Council's project management and risk assessment procedures.

9.7 Corporate objectives and priorities for change

This report supports the Council priority outcomes of Enabling individuals and communities, Raising achievement and skills, and Making the most of our assets.

This report has been approved by the following people:

Role	Name	Date of sign-off
Legal	Olu Idowu, Head of Service	15/03/19
Finance	Alison Parkin (Head of Finance, Children and	

	Young People) Toni Nash (Head of Finance Organisation and Governance)	13/03/19
Service Director(s)	Gurmail Nizzer, Director of Commissioning	21/03/19
Report sponsor	Andy Smith, Strategic Director - People Services	
Other(s)	Stuart Grabham, Commercial Manager, Property Design and Maintenance	15/03/19

Background papers:	
List of appendices:	Appendix 1 – School Capital Programme 2019/20 Funding Appendix 2 – Proposed School Priority Condition Projects 2019/20 Appendix 3 – Proposed LCVAP Priority Condition Schemes 2019/20 Appendix 4 - Basic Need and Special Provision Allocations and Commitments

Schools Capital Programme 2019/20 Funding

Local Authority Schools Capital Programme		
To be allocated to proposed schemes in Appendix 2	New 2019/20 Condition Funding Allocations (Indicative):	£1,670,000
	Existing remaining 18/19 Buildings At Risk phased in 19/20 (Indicative subject to 18/19 year-end):	£409,695
	Total available for school condition projects (subject to 18/19 year-end):	£2,079,695
Basic Need Allocations		
To be allocated to schemes undergoing detailed feasibility	Remaining Basic Need Funding 2019/20 unallocated, as set out in Appendix 4	£7,151,959
	Basic Need 2020-21 (indicative)	£0
	Basic Need Subtotal:	£7,151,959
School Devolved Formula Capital 2019/20 (Local Authority)		
	Existing 18/19 allocation phased in 19/20 (*subject to 18/19 year end)	£461,000
	DfE Additional 18/19 Allocations, as announced by DfE 28 th Jan 2019, rolled forward (*subject to 18/19 year end)	£911,184
	New Allocation for 19/20 (Indicative)	£400,000
	Local Authority School Devolved Formula Capital Subtotal:	*£1,311,184
	Additional Special Provision Fund Currently under-going prioritisation, as set out in Appendix 4	£575,921
Voluntary Aided Programme (Indicative):		
To be allocated to proposed schemes in Appendix 4	VA School Devolved Formula Capital - New Allocation for 19/20	£30,000
	LCVAP DfE School Maintenance Funding (Voluntary Aided - 90% terms) Capital Programme	£90,000
	VA Schools Total:	£93,000

Proposed Schools Capital Programme Priority Condition Projects for 2019/20 – Indicative Allocation of £2,079,695

School	Scheme Description	Total Scheme Budget £	2019/20 Scheme Budget £	2020/21 Scheme Budget £
Brackensdale Primary School	<p>Roof works To provide a new asphalt roof to the existing two storey classroom and corridor block. Reroof with a new insulated liquid plastic roof covering to meet current building regulations. This will prevent further damage to the concrete roof deck and steel structure as a result of water ingress.</p>	£285,000	£283,000	£2,000
Dale Community Primary School	<p>Replacement windows Replacement of old failing box sash timber single glazed windows to the south and west playground elevations and provide ventilation to the classrooms to help prevent the classroom solar gain during hot periods. The new windows will be powder coated aluminium double glazed and solar reflective to meet current building regulations in relation to thermal and ventilation performance.</p>	£250,000	£248,000	£2,000
Lawn Primary School	<p>FRA work to Infant Block Installation of classroom bypass fire doors and forming of new fire protected lobby off the main hall to the Smedley block. Fire alarm and electrical alterations included.</p>	£80,000	£79,000	£1,000
Littleover Community School	<p>Fire safety works Initial priority works will include phase two of the school fire precaution work, including new fire door sets to A Block and fire exit doors and frames to the schools main hall. Fire compartmentation to the boiler room in the sports block along with new corridor fire doors. The scheme is currently being finalised with the school and may include further priority window replacement, subject to school contribution and agreement.</p>	£200,000	£198,000	£2,000
Mickleover Primary	<p>Fire risk mitigation works Works to reduce number of classrooms in the upper floor of the school as a result of school Fire Risk Assessment. Feasibility works are currently under-going development with the school. Work will include provision of an additional ground floor classrooms and could include internal remodelling and new low level windows and fire escape door, alterations to server unit, and ventilation system. The two story block will continue in operation but with reduced numbers until funding is available for further replacement. The scheme is currently being developed in close consultation with the school.</p>	£90,000	£89,000	£1,000

School	Scheme Description	Total Scheme Budget £	2019/20 Scheme Budget £	2020/21 Scheme Budget £
Oakwood Junior School	Drainage Works Upgrading and replacement of failing under sized drainage infrastructure. Works will provide for the replacement of the highest priority foul water drainage system.	£160,000	£158,000	£2,000
Ravensdale Infant School	Boilers, Fire Alarm works and Phase One of Rewire Replacement of old obsolete boilers and pumps, as parts are no longer available to maintain, install new boilers and pumps to meet current energy saving and fuel efficiency standards. Undertake phase one of the school's electrical rewire, including new fire alarm system with automatic detection and emergency lighting.	£430,000	£427,000	£3,000
Rosehill Infant and Nursery School	Guttering, roof void and fire safety works Fire protection to the school server area by enclosing the server unit in a fire protected room. Works will also include ventilation improvement to help ensure safe temperatures are maintained. Replace the remaining single glazed rotten timber windows and fire exit doors with new powder coated aluminium double glazed windows and doors. Replace the existing leaking and corroded cast iron gutters and rainwater goods and replace with new powder coated aluminium gutters and rainwater pipes.	£175,000	£173,000	£2,000
Various Schools	Buildings at Risk Contingency: Including mitigation works. Urgent health and safety condition works causing potential school closures. Schemes to be prioritised and reported to Cabinet	£352,695	£0	£352,695
Basic Need Funding	Reinstatement of Basic Need funding initially used to cash-flow early design and feasibility works for the 2019/20 school condition priority schemes, ahead of confirmed Condition maintenance allocations being announced by the DfE, in order to have allowed schemes to be programmed for delivery during the 2019 school summer holiday.	£57,000	£0	£57,000
	Total	£2,079,695	£1,655,000	£424,695

Proposed LCVAP Priority Condition Schemes 2019/20

School	Scheme	Allocation in 90% Terms	Scheme in 100% Terms
St Werburgh's Church of England Primary School	Replacement boilers	£26,185	£29,094
St James' Church of England Infant School and Nursery	Heating replacement and upgrading	£27,000	£30,000
St Peter's Church of England Junior School	Replacement windows and doors	£36,815	£40,906
	Total	£90,000	£100,000

Detailed 2019/20 Basic Need Allocations and Commitments

Total 2019/20 Basic Need Allocation, as announced by the DfE	£12,768,087
Commitments made from 2019/20 Basic Need allocation, as reported to Council Cabinet 10 th October 2018	£4,099,604
Commitments made from 2019/20 Basic Need allocation, as reported to Council Cabinet 13 th March 2018	£1,573,524
Total previous commitments	£5,673,128
Remaining unallocated Basic Need funding	£7,094,959
Reinstatement of Basic Need funding initially used to cash-flow early design and feasibility works ahead of confirmed Condition maintenance allocations being announced by the DfE, as set out in Appendix 2	£57,000
Total remaining unallocated Basic Need funding (Proposed Projects undergoing careful consideration)	£7,151,959

Detailed Special Provision Fund Allocations and Commitments

2018/19 Allocation from DfE	£275,162
2019/20 Allocation from DfE	£275,162
2020/21 Allocation from DfE	£275,162
May 2018 Additional Allocation from DfE	£191,974
December 2018 Additional Allocation from DfE	£383,947
Total Special Provision Fund Allocation	£1,401,408
Commitments made, as reported to Council Cabinet 10 th October 2018	£825,486
Total remaining unallocated Special Provision Fund (Proposed Projects undergoing careful consideration)	£575,921